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Lisa Tollefson, Rock County Clerk

PROCEEDINGS OF THE
ROCK COUNTY BOARD OF SUPERVISORS

Janesville, Wisconsin
July 8, 2021

The Rock County Board of Supervisors met, pursuant to adjournment on June 24, 2021, at 6:00 p.m. in the Courthouse at Janesville, Wisconsin.

Chair Rich Bostwick called the teleconference meeting to order. Supervisor Mulligan gave the invocation.

3. Roll Call.

At roll call, Supervisors Aegerter, Beaver, Pam Bostwick, Brien, Davis, Fox, Gustina, Knudson, Leavy, Mawhinney, Mulligan, Peer, Podzilni, Potter, Rashkin, Rynes, Schulz, Stevens, Sweeney, Taylor, Williams, Wilson and Rich Bostwick were present. Supervisors Bomkamp, Homan, Richard and Yeomans were absent. PRESENT – 23. ABSENT – 4. VACANT – 2.

QUORUM PRESENT

4. CONSENT AGENDA

A. ADOPTION OF AGENDA

1. CALL TO ORDER
2. INVOCATION & PLEDGE OF ALLEGIANCE
3. ROLL CALL
4. CONSENT AGENDA
 - A. ADOPTION OF AGENDA
 - B. APPROVAL OF MINUTES – June 24, 2021
 - C. NOMINATIONS, APPOINTMENTS AND CONFIRMATION
 - 1) Appointment to Supervisory District 11
Position: Representative to Supervisory District #11
New Appointment: Janelle Cray
Effective Date: July 8, 2021
 - 2) Appointment to the Land Conservation Committee
Position: Member of the Land Conservation Committee
New Appointment: Supervisor Janelle Cray
Effective Date: July 8, 2021
 - 3) Appointment to the Agriculture and Extension Education Committee
Position: Member of the Agriculture and Extension Education Committee
New Appointment: Supervisor Janelle Cray
Effective Date: July 8, 2021
 - 4) Appointment to the Ad Hoc Advisory Committee on the Future of Rock Haven
Position: Members of the Ad Hoc Committee on the Future of Rock Haven
New Appointment: Supervisor Bob Yeomans
Effective Date: July 8, 2021
 - 5) Appointments to the Ad Hoc Broadband Committee
Position: Member of the Ad Hoc Broadband Committee
New Appointments: Supervisor Richard Bostwick
Supervisor Wes Davis

Supervisor Alan Sweeney
Supervisor Mary Mawhinney
Supervisor Dave Homan

Effective Date: July 8, 2021

6) Appointments to the Ad Hoc Redistricting Committee
Position: Member of the Ad Hoc Redistricting Committee
New Appointments: Supervisor Richard Bostwick
Supervisor Wes Davis
Supervisor Robert Potter
Supervisor Mike Mulligan

Victor Gonzalez, Edgerton, WI
Ethel Himmel, Milton, WI
Lisa Imhoff, Evansville, WI
Neil Deupree, Janesville, WI
Lisa Johnson, Janesville, WI

Effective Date: July 8, 2021

7) appointments to the Technical Support Group for the Ad Hoc Redistricting Committee
Position: Member of the Technical Support Group for the Ad Hoc Redistricting Committee
New Appointments: Cindy Hegglund-City Clerk, City of Edgerton
Ryan McCue-Deputy City Manager, City of Janesville
Dawn Miller-Town Clerk, Tow of La Prairie
Lori Stottler-City Clerk, City of Beloit
Lisa Tollefson-Rock County Clerk

Effective Date: July 8, 2021

- D. RECOGNITION OF COUNTY EMPLOYEES OR OTHERS
- E. OTHER

1) Creating a 0.5 FTE Nursing Staff Coordinator Position and Deleting a 0.5 FTE Administrative Assistant Position Resolution No. 21-7A-277

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021 does hereby approve the creation of a 0.5 FTE Nursing Staff Coordinator position and the deletion of a 0.5 FTE Administrative Assistant position at the Rock Haven Nursing Home.

- 5. PUBLIC HEARING
- 6. CITIZEN PARTICIPATION, COMMUNICATIONS AND ANNOUNCEMENTS
- 7. NOMINATIONS, APPOINTMENTS AND CONFIRMATION
- 8. RECOGNITION OF COUNTY EMPLOYEES OR OTHERS
- 9. INTRODUCTION OF NEW RESOLUTIONS OR ORDINANCES BY SUPERVISORS FOR REFERRAL TO APPROPRIATE COMMITTEE
- 10. REPORTS
 - A. Humane Society of Southern Wisconsin – Jim McMullen
- 11. NEW BUSINESS
 - E. Providing Funding to Support the Construction of a New Facility for the Humane Society of Southern Wisconsin
 - A. Supplementary Appropriations and Budget Changes - Roll Call
 - 1. Create the Positions of Public Health Planner, Public Health Policy Specialist, and Public Health Data Scientist; Create Class Descriptions; Establish Pay Ranges; and Amend the 2021 Budget
 - 2. Creating American Rescue Plan Act (ARPA) Grants for Small Business and Nonprofit Organizations
 - B. Contracts – Roll Call
 - 1. Retaining JP Cullen for Pre-Construction & Construction Manager Services for the Law Enforcement Services Addition/Jail Renovation Project
 - C. Create the Position of a Health Educator (Health Equity Alliance of Rock County

- Coordinator)
- D. Directing Rock County Staff to Explore the Feasibility of Creating Programs to Address Nitrate Mitigation in Rock County's Ground Water
- F. Establishing a \$15 per Hour Minimum Wage for All Employees of Rock County Government
- G. Creating an Ad Hoc Broadband Committee
- 12. ADJOURNMENT

Chair Rich Bostwick asked to amend item 11.E to be acted upon before 11.A. Supervisors Podzilni and Gustina moved the consent agenda. Chair Rich Bostwick asked for objections and questions on the items on the consent agenda. With no objections or questions, the items on the consent agenda were approved.

New District 11 Supervisor, Janelle Crary, was sworn in and introduced herself.

- 5. Public Hearing
None
- 6. Citizen Participation, Communications and Announcements
Dan Cunningham spoke about small business grants.
- 7. Nominations, Appointments and Confirmation
None
- 8. Recognition of County Employees or Others
None
- 9. Introduction of New Resolutions or Ordinances by Supervisors for Referral to Appropriate Committee.
Supervisor Schulz introduced a new resolution about setting up mitigation for landlord and tenants to hold off the need for eviction using the American Rescue Plan.

10.A. REPORTS
 Jim McMullen, director of the Southern Wisconsin Human Society, discussed the capital campaign.

11.E. Providing Funding to Support the Construction of a New Facility for the Humane Society of Southern Wisconsin Resolution No. 21-7A-282
 NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021, does hereby direct the County Administrator to include in the 2022 budget's Community Agency Initiatives funding a one-time payment of \$100,000, to be funded with sales tax proceeds, to the Humane Society of Southern Wisconsin for its capital campaign, with the intent that this funding be matched by the Hendricks Family Foundation.
 Supervisors Rynes and Potter moved the above resolution. ADOPTED by acclamation. Two no votes noted from Supervisors Podzilni and Knudson.

11.A.1. Create the Positions of Public Health Planner, Public Health Policy Specialist, and Public Health Data Scientist; Create Class Descriptions; Establish Pay Ranges; and Amend the 2021 Budget Resolution No. 21-7A-278

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021, moves to create the position of a 1.0 FTE Public Health Planner, a 1.0 FTE Public Health Policy Specialist, and a 1.0 FTE Public Health Data Scientist; create class descriptions; and establish the positions in Pay Range 22 (\$63,120 - \$76,776) in the unilateral pay grid as Unilateral C positions (under the Fair Labor Standards Act).

BE IT FURTHER RESOLVED, that the 2021 Rock County Public Health Department budget be amended as follows:

<u>Account/Description</u>		<u>Budget</u> <u>1/1/21</u>	<u>Increase</u> <u>(Decrease)</u>	<u>Amended</u> <u>Budget</u>
<u>Source of Funds</u>				
31-3000-0000-68000	Cost Allocations	\$303,604	\$66,860	\$370,464
<u>Federal Aid</u>				
<u>Use of Funds</u>				

31-3000-0000-61100	Wages	\$2,187,756	\$47,340	\$2,235,096
31-3000-0000-61400	FICA	\$167,363	\$3,621	\$170,984
31-3000-0000-61510	Retirement	\$147,674	\$3,195	\$150,869
31-3000-0000-61610	Health Insurance	\$566,432	\$12,350	\$16,636
31-3000-0000-61620	Dental	\$16,281	\$355	\$16,636

Supervisors Peer and Mulligan moved the above resolution. ADOPTED on the following roll call vote. Supervisors Aegerter, Beaver, Pam Bostwick, Brien, Davis, Gustina, Knudson, Leavy, Mawhinney, Mulligan, Peer, Podzilni, Potter, Rashkin, Crary, Rynes, Schulz, Stevens, Sweeney, Taylor, Williams, Wilson and Rich Bostwick voted in favor. Supervisor Fox voted against. Supervisors Bomkamp, Homan, Richard and Yeomans were absent. AYES – 23. NOES – 1. ABSENT – 4. VACANT – 1.

11.A.2. Creating American Rescue Plan Act (ARPA) Grants for Small Businesses and Nonprofit Organizations Resolution No. 21-7A-283

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors, duly assembled this 8th day of July, 2021, does hereby create an American Rescue Plan Act (ARPA) Small Business and Nonprofit Grant Program, to be funded with \$5 million from Rock County’s ARPA allocation.

BE IT FURTHER RESOLVED, grants of up to \$10,000 per applicant will be provided until allocated funding is no longer available. The amount of the grant provided will be equal to the demonstrated amount of losses in 2020, up to the grant maximum.

BE IT FURTHER RESOLVED, eligibility criteria are that a business:

- must be independently owned with their main office in Rock County;
- generate less than \$1 million in revenue annually;
- is a restaurant, in the service industry, retail business, or start up that operates as a limited liability corporation (LLC), independent contractor, or sole proprietor, or is a 501(c)3 nonprofit;
- experienced a decrease in revenue in 2020;
- was in operation prior to March 15th, 2020;
- has at least 1 employee but no more than 25;
- has obtained no assistance from the federal PPP or Economic Injury Disaster Loan (EIDL) program;
- is not delinquent on any outstanding taxes owed, including the Wisconsin Department of Administration’s ineligible vendor list under s. 77.66, Wis. Stats; and
- is not on the Wisconsin Department of Workforce Development’s debarred contractor list.

BE IT FURTHER RESOLVED, businesses who are primarily engaged in gambling, tobacco or vaping, alcohol sales, payday lending, lobbying, multi-level marketing, or direct sales, as well as financial, religious, and educational institutions, are excluded from receiving grants through this program. Grant applicants who are registered as sex offenders are also excluded from the program.

BE IT FURTHER RESOLVED, applicants must certify that the pandemic has had an adverse economic impact on them and be able to demonstrate they need ARPA funding in order to stabilize, sustain, strengthen or restart operations. Funding must be used to offset COVID-19 related losses. Funds may be used to pay rent, payroll costs, utilities, and other necessary operating expenses. Documentation submitted with the application must include 2019 and 2020 tax returns or Form 990 for nonprofit organizations, proof of business/organization formation (e.g. articles of incorporation, business license, or registration with the state of Wisconsin), and a state issued identification.

BE IT FURTHER RESOLVED, County staff are directed to partner with a local financial institution or accounting firm, or other third party skilled at reviewing similar applications, for the purpose of reviewing Rock County’s ARPA grant applications and determining eligibility, pursuant to the criteria established herein. County staff will also contract with a third party to develop a Rock County ARPA grant application portal, through which all applicants must apply.

BE IT FURTHER RESOLVED, Rock County will partner with and provide \$1.5 million to the University of Wisconsin Small Business Development Centers (SBDC) to provide custom training, coaching, mentoring, and business plan development services to Rock County’s small business owners as a condition of their participation in the program to assist with post-COVID related business development, disaster preparedness, and sustainability planning. SBDC may work with other business development partners to provide services as appropriate.

BE IT FURTHER RESOLVED, applicants who do not receive funding through this ARPA grant can apply through the SBDC to receive post-COVID related entrepreneurial support funded by Rock County through

this program. Such applicants will receive priority in receiving a loan through the Rock County Small Business Loan Fund once they have completed a program through the SBDC.

BE IT FURTHER RESOLVED, Rock County will identify and provide funding to local organizations that can provide assistance in helping small businesses apply for grants through this program.

BE IT FURTHER RESOLVED, Rock County will work with the Arrowhead Library System (ALS) to establish a plan, funded through the County's ARPA allocation, on how to make available business planning resources through the seven public libraries in Rock County for business owners who don't have access to the internet or the technology they need to develop a post-COVID business development and sustainability plan, including the deployment of both hardware (e.g. laptops, hotspots) and business planning software

BE IT FURTHER RESOLVED, an additional \$1 million will be set aside to operate this program, including for the ALS plan, application assistance, and administrative contracts. Any unspent funds when all grants have been provided and all contracts completed will be available for other ARPA programs determined by the County Board.

BE IT FURTHER RESOLVED, the 2021 budget be amended as follows:

Program	Budget <u>7/1/2021</u>	Increase <u>(Decrease)</u>	Amended <u>Budget</u>
Small Business and Non-Profit Grant Program			
<u>Source of Funds</u>			
19-1980-0000-42100			
Federal Aid	-0-	\$5,250,000	\$5,250,000
<u>Use of Funds</u>			
19-1980-2901-63110			
Administration	-0-	\$50,000	\$50,000
19-1980-2901-62191			
Technology Services	-0-	\$100,000	\$100,000
19-1980-2901-62104			
Consulting Services	-0-	\$100,000	\$100,000
19-1980-2901-64320			
Grants to Small Businesses	-0-	\$4,000,000	\$4,000,000
19-1980-2901-64321			
Grants to Non-Profits	-0-	\$1,000,000	\$1,000,000
Business Planning Resources			
<u>Source of Funds</u>			
19-1980-0000-42100			
Federal Aid	-0-	\$750,000	\$750,000
<u>Use of Funds</u>			
19-1980-2902-63110			
Administration	-0-	\$50,000	\$50,000
19-1980-2902-62104			
Consulting Services	-0-	\$50,000	\$50,000
19-1980-2902-63408			
Program Supplies	-0-	\$650,000	\$650,000
Small Business Development Centers			
<u>Source of Funds</u>			
19-1980-0000-42100			
Federal Aid	-0-	\$1,500,000	\$1,500,000
<u>Use of Funds</u>			
19-1980-2903-62119			
Other Contracted Services	-0-	\$1,500,000	\$1,500,000

Supervisors Aegerter and Rashkin moved the above resolution. ADOPTED on the following roll call vote. Supervisors Aegerter, Beaver, Pam Bostwick, Brien, Davis, Knudson, Leavy, Peer, Podzilni, Potter, Rashkin, Crary, Rynes, Schulz, Stevens, Sweeney, Taylor, Williams, Wilson and Rich Bostwick voted in

favor. Supervisors Mulligan, Gustina, Fox and Mawhinney voted against. Supervisors Bomkamp, Homan, Richard and Yeomans were absent. AYES – 20. NOES – 4. ABSENT – 4. VACANT – 1.

11.B.1. Retaining JP Cullen for Pre-Construction & Construction Manager Services for the Law Enforcement Services Addition/ Jail Renovation Project Resolution No. 21-7A-279

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021, that a contract for construction management services be awarded to JP Cullen, of Janesville, WI, in the amount of \$3,795,057.

Supervisors Potter and Brien moved the above resolution. ADOPTED on the following roll call vote. Supervisors Beaver, Pam Bostwick, Brien, Davis, Fox, Knudson, Leavy, Mawhinney, Mulligan, Peer, Podzilni, Potter, Rashkin, Crary, Rynes, Schulz, Stevens, Sweeney, Taylor, Williams, Wilson and Rich Bostwick voted in favor. Supervisors Aegerter, Bomkamp, Gustina, Homan, Richard and Yeomans were absent. AYES – 22. NOES – 0. ABSENT – 6. VACANT – 1.

Supervisor Gustina was having trouble staying connected in the meeting. His participation in the meeting was intermittent. Supervisor Aegerter had to leave the meeting.

11.C. Create the Position of a Health Educator (Health Equity Alliance of Rock County Coordinator) Resolution No. 21-7A-280

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021 moves to create the position of a 1.0 FTE Health Educator (Health Equity Alliance of Rock County Coordinator).

BE IT FURTHER RESOLVED, that there are no budget implications for the current budget year.

Supervisors Peer and Mulligan moved the above resolution. ADOPTED by acclamation.

11.D. Directing Rock County Staff to Explore the Feasibility of Creating Programs to Address Nitrate Mitigation in Rock County's Ground Water Resolution No. 21-7A-281

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021 directs that staff from the Rock County Planning Department, Rock County Public Health Department, County Administrator's Office, Land Conservation and Corporation Counsel to explore the feasibility of creating and administrating programs to address excess nitrate levels in Rock County Groundwater including, but not limited to, implementation of a program to subsidize the cost of nitrate testing for ground water well users in Rock County, and a program to subsidize the cost of installation of reverse osmosis, or similar, water treatment systems that filter out groundwater nitrates to levels lower than federal maximums.

BE IT FURTHER RESOLVED that any such program evaluated and considered use Sales Tax collected in Rock County or the American Rescue Plan Act funds as a funding source.

BE IT FURTHER RESOLVED that the group of staff shall report on their findings to the Rock County Nitrate Working Group by December 1, 2021.

Supervisors Rynes and Taylor moved the above resolution. ADOPTED by acclamation.

11.F. Establishing a \$15 per Hour Minimum Wage for All Employees of Rock County Government Resolution No. 21-7A-284

NOW, THEREFORE, BE IT RESOLVED, that the Rock County Board of Supervisors duly assembled this 8th day of July, 2021, does hereby establish a minimum wage of \$15.00 per hour for all employees of Rock County government, effective with the first pay period covered by the 2022 Rock County Budget.

BE IT FURTHER RESOLVED, the Rock County Administrator is directed to include these wage increases in the 2022 Budget.

Supervisors Beaver and Schulz moved the above resolution. ADOPTED by acclamation.

11.G. Creating an Ad Hoc Broadband Committee Resolution No. 21-7A-285

NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors, duly assembled this 8th day of July, 2021, does hereby create an Ad Hoc Broadband Committee to evaluate potential uses of American Rescue Plan Act funding for broadband expansion throughout Rock County; coordinate with other local units of local government, the State, and private sector organizations; and serve as the focus of public input into broadband needs.

BE IT FURTHER RESOLVED, the Ad Hoc Broadband Committee will be composed of five County Board supervisors appointed by the Chair and confirmed by the County Board.

BE IT FURTHER RESOLVED, the Committee will be sunset by December 31, 2026, which is the final date for ARPA funded-projects to be completed, unless otherwise extended or ended sooner by the County Board.

Supervisors Sweeney and Rynes moved the above resolution. Supervisors Davis and Schulz moved the amendment to add two additional members to the Ad Hoc Broadband Committee.

Supervisors Davis, Knudson, Leavy, Rashkin, Crary, Schulz, Stevens, Taylor, Williams, Wilson and Rich Bostwick voted in favor. Supervisors Beaver, Mulligan, Sweeney, Brien, Fox, Peer, Mawhinney, Potter, Pam Bostwick and Podzilni voted against.

Supervisors Bomkamp, Homan, Richard, Gustina, Yeomans, Aegerter and Rynes were absent.

AYES – 11. NOES – 10. ABSENT – 7. VACANT – 1.

Supervisor Rynes left sometime during the meeting.

12. Adjournment

Supervisors Potter and Gustina moved to adjourn at 8:00 p.m. to Thursday, August 12, 2021 at 6:00 p.m. ADOPTED by acclamation.



Prepared by Lisa Tollefson, County Clerk

NOT OFFICIAL UNTIL APPROVED BY THE COUNTY BOARD.

*This is a condensed version of the minutes. For the full summary,
visit <http://www.co.rock.wi.us/county-board-agendas-minutes>.*