

**RESOLUTION
ROCK COUNTY BOARD OF SUPERVISORS**

Sheriff Troy J. Knudson
INITIATED BY



Diane Michaelis
DRAFTED BY

Public Safety and Justice Committee
SUBMITTED BY

September 10, 2019
DATE DRAFTED

**AUTHORIZING SUBMISSION OF 2019 EDWARD BYRNE
MEMORIAL JUSTICE ASSISTANCE GRANT APPLICATION AND
AUTHORIZING INTERAGENCY AGREEMENT WITH BELOIT AND JANESVILLE**

1 **WHEREAS**, the County of Rock, the City of Beloit, and the City of Janesville are eligible, as a unit, to
 2 apply for funds from the Edward Byrne Memorial Justice Assistance Grant (JAG) Program for the purpose
 3 of preventing and controlling crime; and,
 4
 5 **WHEREAS**, the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance
 6 has determined that there is a funding disparity between the County and the Cities based on the statutory
 7 JAG formula, and due to the disparity, the County and the Cities are required to apply for the award with
 8 a single, joint application; and,
 9
 10 **WHEREAS**, the Rock County Sheriff, the Beloit Police Chief, and the Janesville Police Chief plan to
 11 make a joint application in the amount of \$31,274 and,
 12
 13 **WHEREAS**, the municipalities have a written agreement that specifies the distribution of funds as \$6,274
 14 for Rock County, \$13,100 for Beloit, and \$11,900 for Janesville; and,
 15
 16 **WHEREAS**, the written agreement designates the Rock County Sheriff's Office as the grant applicant
 17 and fiscal agent; and,
 18
 19 **NOW, THEREFORE, BE IT RESOLVED**, that the Rock County Board of Supervisors duly assembled
 20 this 26th day of September 2019, does hereby approve and authorize the submission of an Edward
 21 Byrne Memorial Justice Assistance Grant application, and the Chair of the Rock County Board of
 22 Supervisors is hereby authorized to sign all necessary documents on behalf of the County of Rock; and,
 23
 24 **BE IT FURTHER RESOLVED**, that the Chair of the Rock County Board of Supervisors and the County
 25 Clerk are hereby directed to execute an Interagency Agreement with the City of Beloit and the City of
 26 Janesville that designates Rock County as the grant fiscal agent and specifies how grant proceeds will be
 27 shared should the application be funded.

19-9B-324

Respectfully submitted,

PUBLIC SAFETY AND JUSTICE COMMITTEE

Mary Beaver
Mary Beaver, Chair

Terry Fell
Terry Fell

Absent
Kara Hawes

Absent
Brian Knudson

Phillip Owens
Phillip Owens

Authorizing Submission of 2019 Edward Byrne Memorial Justice Assistance Grant Application and
Authorizing Interagency Agreement with Beloit and Janesville

Page 2

FISCAL NOTE:

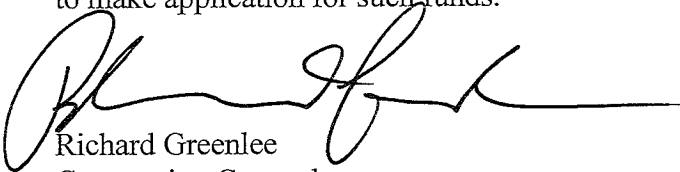
This resolution only authorizes an application for a grant and therefore has no fiscal impact at this time. If a grant is awarded, a subsequent resolution would be required to accept the grant and amend the budget.



Sherry Oja
Finance Director

LEGAL NOTE:

The authority to accept grant funds pursuant to sec. 59.52(19), Wis. Stats., necessarily implies the authority to make application for such funds.



Richard Greenlee
Corporation Counsel

ADMINISTRATIVE NOTE:

Recommended.



Josh Smith
County Administrator

Authorizing Submission of 2019 Edward Byrne Memorial Justice Assistance Grant Application and
Authorizing Interagency Agreement with Beloit and Janesville

Page 3

Executive Summary

Rock County, the City of Beloit, and the City of Janesville are eligible to apply for the Edward Byrne Memorial Justice Assistance Grant, commonly referred to as JAG. Based on a formula funding disparity between the County and the Cities, the municipalities are required to apply for the award with a single, joint application.

The Rock County Sheriff's Office plans to apply for this grant in the amount of \$31,274. The Bureau of Justice Assistance will be making awards to assist local efforts to prevent or reduce crime and violence.

Rock County will act as the fiscal agent. The responsibilities of the fiscal agent include filing the application, administering and distributing the funds, monitoring the award, and submitting reports, performance measures, and program assessment data.

The grant application process requires an inter-agency agreement to be signed by each jurisdiction's authorized representative. The agreement specifies the fiscal agent and specifies the division of the grant proceeds. The proceeds will be divided as follows:

Beloit	\$ 13,100
Janesville	\$ 11,900
Rock County	\$ <u>6,274</u>
Total	\$ 31,274

The Sheriff's Office intends to purchase equipment with their portion of the grant funds.

The grant application must be made available for the County Board to review before the application is submitted to the Bureau of Justice Assistance (BJA). The application will be made public, and an opportunity to comment will be provided to citizens.

Edward Byrne Memorial Justice Assistance Grant
Program FY 2019 Local Solicitation

Application

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department

APPLICATION FOR FEDERAL ASSISTANCE		2. DATE SUBMITTED	Applicant Identifier
1. TYPE OF SUBMISSION Application Non-Construction	3. DATE RECEIVED BY STATE		State Application Identifier
	4. DATE RECEIVED BY FEDERAL AGENCY		Federal Identifier
5. APPLICANT INFORMATION			
Legal Name County of Rock		Organizational Unit County Government	
Address 200 East US Hwy 14 Janesville, Wisconsin 53545-8809		Name and telephone number of the person to be contacted on matters involving this application Michaelis, Diane (608) 757-7935	
6. EMPLOYER IDENTIFICATION NUMBER (EIN) 39-6005736		7. TYPE OF APPLICANT County	
8. TYPE OF APPLICATION New		9. NAME OF FEDERAL AGENCY Bureau of Justice Assistance	
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: 16.738 CFDA Edward Byrne Memorial Justice Assistance Grant TITLE: Program		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT Equipment Procurement and Crime Interdiction	
12. AREAS AFFECTED BY PROJECT Law Enforcement Programs			
13. PROPOSED PROJECT Start Date: October 01, 2018 End Date: September 30, 2022		14. CONGRESSIONAL DISTRICTS OF a. Applicant b. Project WI02 WI01	
15. ESTIMATED FUNDING		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS? Program has not been selected by state for review	
Federal	\$31,274		
Applicant	\$0		
State	\$0		
Local	\$0		
Other	\$0		

Program Income	\$0	17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?
TOTAL	\$31,274	
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION PREAPPLICATION ARE TRUE AND CORRECT, THE DOCUMENT HAS BEEN DULY AUTHORIZED BY GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS REQUIRED.		

Close Window

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department
Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
Attachment #2 – PROGRAM NARRATIVE

Page 1 of 9

EQUIPMENT PROCUREMENT AND CRIME INTERDICTION

Overview – Program Narrative

The Rock County Sheriff's Office, the Beloit Police Department, and the Janesville Police Department are jointly applying for the Edward Byrne Memorial Justice Assistance Grant in the amount of \$31,274, to fund Law Enforcement Programs. The title of the project is Equipment Procurement and Crime Interdiction.

The Rock County Sheriff's Office will act as the fiscal agent and will file the application, distribute the funds, and submit the required reporting. A memorandum of understanding (MOU) has been executed between the jurisdictions. The Rock County Sheriff's Office will receive \$6,274; the Beloit Police Department will receive \$13,100, and the Janesville Police Department will receive \$11,900.

The program area for all three agencies will be Law Enforcement Programs. The Rock County Sheriff's Office will use funds for supplies. The Beloit Police Department will use funds for overtime, fringe benefits, and supplies. The Janesville Police Department will use funds for equipment.

The Rock County Sheriff's Office and the Janesville Police Department are certified as being compliant with the FBI's National Incident-Based Reporting System (NIBRS). The Beloit Police Department is in the process of becoming NIBRS compliant. Three percent of the grant funds will be set aside for NIBRS compliance activities.

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department
Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
Attachment #2 – PROGRAM NARRATIVE

Page 2 of 9

Over the course of the grant period, the three jurisdictions will work together to share ideas and information. Both successes and obstacles will be discussed.

As the fiscal agent, the County of Rock will be responsible for ensuring that submission of performance measures will include measures of both quantitative and qualitative data. Quarterly metrics will be submitted through BJA's Performance Measurement Tool (PMT). There are two types of accountability measures, quantitative (numeric) and qualitative (narrative). Quarterly, Rock County will submit quantitative metrics through BJA's Performance Measurement Tool. Semi-annually, Rock County will submit a narrative through the Performance Measurement Tool. Rock County will create a Grant Management System (GMS) report from the Performance Measurement Tool report.

Rock County Sheriff's Office – Program Narrative

Program Area: Law Enforcement Programs

Project Identifiers: Equipment-General, Equipment-Tactical, Officer Safety

The mission of the Rock County Sheriff's Office is to enhance the quality of life in Rock County by working cooperatively with the public to enforce the law, preserve the peace, reduce the fear of crime, and provide for a safe environment.

County of Rock on Behalf of Rock County Sheriff's Office,
 Beloit Police Department, and Janesville Police Department
 Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
 Attachment #2 – PROGRAM NARRATIVE

Page 3 of 9

The project goals are to purchase supplies and to improve officer safety. These goals will be accomplished by purchasing two cold water regulators with hoses, two buoyancy compensators, one 40mm launcher, and one tactical headset for the Rock County Sheriff's Office.

The Rock County Sheriff's Office is in need of new equipment for the Dive Team. The current equipment is over ten years old and is at the end of its useful life. The Dive Team has ten members, but the Team only has five buoyancy compensators. The cost of the dive equipment is \$3,540.

Regulators w/ Hoses 2 @ \$1,000 each Zeagle F8 cold water regulators	\$2,000
Buoyancy Compensators 2 @ \$770 each Dive Rite Transplate stainless steel back plate and harness with Voyager wing weight pockets and crotch strap	\$1,540
Total Dive Equipment	\$3,540

The Rock County Sheriff's Office is in need of a 40 mm launcher for the Mobile Field Force Team. The Mobile Field Force Team is responsible for crowd control. The Team responds to incidents of civil unrest, to protests, and to similar situations. The Team responds to mutual aid requests from neighboring counties. The launcher uses standard 40 mm less lethal ammunition. The cost of the Defense Technology 1440 40 mm Tactical 4-Shot Launcher is \$1,975.

The Rock County Sheriff's Office is in need of one tactical headset for Drone Team. The Drone Team needs to be able to communicate with the SWAT Team using a system that cannot

County of Rock on Behalf of Rock County Sheriff's Office,
 Beloit Police Department, and Janesville Police Department
 Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
 Attachment #2 – PROGRAM NARRATIVE

Page 4 of 9

be heard bystanders. The headset provides hearing protection from loud noises such as gunfire. The total cost of the headset is \$759.

Performance Measures – The Rock County Sheriff's Office will monitor the budget and purchase the requested equipment.

The Rock County Sheriff's Office is certified as being compliant with the FBI's National Incident-Based Reporting System (NIBRS). All of the 2018 and 2019 Rock County Sheriff's Office's crime statistics were submitted in accordance with NIBRS.

A separate general ledger account will be set up to monitor the grant funds. The Rock County Sheriff's Office will complete supply purchases during the first twelve months of the award.

Beloit Police Department – Program Narrative

Program Area: Law Enforcement Programs

Project Identifiers: Firearms, Violence--Violent Crime, and Community Policing

Targeted Area/Population: City of Beloit / Violent Criminals

Project Goal: Reduce firearm and violent crimes

Project Objectives:

- Conduct targeted enforcement deployments based on crime analysis
- Collaborate with community partners and outside agencies
- Collaborate with Crime Stoppers
- Conduct crime analysis and prepare crime analysis reports
- Employ community policing strategies
- Investigate cold case homicides through data driven approach

Project Strategy: The mission of the Beloit Police Department is to create safe neighborhoods by reducing crime, fear, and disorder through community collaboration using honorable,

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department
Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
Attachment #2 – PROGRAM NARRATIVE

Page 5 of 9

progressive policing. The Beloit Police Department's project goal is to reduce firearm and violent crimes in the City of Beloit.

The Beloit Police Department will use the 2019 Justice Assistance Grant (JAG) for overtime and fringe benefits to investigate firearm and violent crime activity within the Beloit community. The Beloit Police Department will also utilize 2019 JAG funds to investigate cold case homicides thru a data-driven approach. The Beloit Police Department will set aside 3% of the grant funds for activities related to becoming NIBRS compliant.

The Beloit Police Department recognizes the importance of conducting targeted deployments to reduce violent crimes and firearm related incident. Subjects associated with violent criminal activity will be targeted. The Beloit Police Department will utilize the Violent Crime Interdiction Team, Crime Analyst, National Integrated Ballistic Information Network (NIBINS) correlations, Crime Stoppers tips, and community policing efforts to develop operational plans. The operational plans will be data driven providing specific targets based on geographical areas and crime patterns. The operational plans will deploy a team of officers to address the area and problem identified per the operational plan to attain the project goal to reduce firearm and violent crimes in the City of Beloit.

The Beloit Police Department intends to use the 2019 JAG funds for overtime and related fringe benefits to meet the goals and objectives by funding officer overtime to investigate firearm related and violent criminal activity.

The Beloit Police Department intends to use the \$12,143 for overtime and related fringe benefits for officers assigned to firearms and violent crime operational plans.

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department
Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
Attachment #2 – PROGRAM NARRATIVE

Page 6 of 9

The Beloit Police Department will track the following performance measures:

- Number of operational deployments
- Number of personnel and hours worked during deployments
- Activity during the deployments
- Number of Crime Analysis reports prepared by the Crime Analyst to determine hotspot and deployment locations
- Number of Crime Stopper tips on firearms and violent crimes
- Number of NIBIN correlations and dispositions for cold case homicide analysis and status

The Beloit Police Department will use the 2019 Justice Assistance Grant (JAG) for overtime and fringe benefits to investigate firearm and violent crimes within the City of Beloit.

The Beloit Police Department intends to use the \$12,143 (10,122+ \$2,021) for overtime and related fringe benefits for personnel assigned to firearms and violent crime operational plans.

The Beloit Police Department has set aside 3% or \$938 ($\$31,274 \times 3\%$) of the 2019 JAG to achieve compliance with the FBI's NIBRS data submission requirements. The Beloit Police Department is a NIBRS pilot agency and is currently in the process of becoming certified as compliant. The Records Clerk will work 28 hours of overtime for the purpose of facilitating agency certification with NIBRS. The overtime rate of \$29.33 per hour will be used. The related fringe is calculated by multiplying the overtime wages by the FICA rate of 7.65% plus the retirement rate of 6.55%. The total fringe multiplier is 14.20%

County of Rock on Behalf of Rock County Sheriff's Office,
 Beloit Police Department, and Janesville Police Department
 Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
 Attachment #2 – PROGRAM NARRATIVE

Page 7 of 9

The Officer overtime rate of \$47.97 per hour is calculated using the 15th year of the WPPA contract. The fringe is calculated by multiplying the overtime wages by the FICA rate of 7.65% plus the retirement rate of 12.31%. The total fringe multiplier is 19.96%. The Beloit Police Department's 2019 JAG share is \$13,100. The 2019 JAG will provide 211 deployment hours to investigate firearm related and violent criminal activity.

The Beloit police department will spend \$19 on supplies for the Crime analyst. The supplies will include flash drives and other needed items.

Personnel - Overtime	211 hours	\$47.97 per hour	\$10,122
Fringe - FICA, Retirement	7.65% FICA + 12.31% Retirement	19.96% fringe	\$2,021
NIBRS 3% - Overtime	28 hours	\$29.33 per hour	\$821
NIBRS Fringe - FICA, Retirement	7.65% FICA + 6.55% Retirement	14.20% fringe	\$117
Supplies	1	\$19	\$19
Total			\$13,100

The City of Beloit accounting department will provide a separate account number that will be used exclusively to track all 2019 JAG grant monies received and expended by the Beloit Police Department.

Janesville Police Department – Program Narrative

Program Area: Law Enforcement Programs

Project Identifiers: Computer Software/Hardware, Education, and Evaluation

The Janesville Police Department will use the FY2019 Justice Assistance Grant funds to purchase software for the field training program under the permissible use of planning, evaluation, and technology improvement programs.

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department
Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
Attachment #2 – PROGRAM NARRATIVE

Page 8 of 9

The current method of documentation, for the Janesville Police Department Field Training Program, is outdated. The related data storage and retention system is also outdated. The Janesville Police Department will purchase software specifically designed to support the documentation of training for new officers, continued evaluation of new officers through the probationary period, and retention of information in a sustainable and organized format. With the purchase of Law Enforcement Field Training Application (LEFTA) software, the Janesville Police department will increase the quality of the training program for newly hired officers. The software will provide consistent and qualitative documentation related to the training program. The cost of the software is \$6,000.

The first year of software maintenance is included with the software purchase. The maintenance includes application updates and technical support. The Janesville Police Department will use grant funds to purchase an additional three years of maintenance at a total cost of \$3,600 per year.

The Janesville Police Department will use grant funds to purchase four years of cloud storage hosting. The total cost of the cloud storage is \$2,300.

All activities will begin with a planning phase as soon as the grant award is received. The purchase of the software will follow, and the implementation will begin shortly after.

The Janesville Police Department will track the following performance measures:

1. Amount of funds expended on equipment, computer software support, and cloud hosting

County of Rock on Behalf of Rock County Sheriff's Office,
Beloit Police Department, and Janesville Police Department
Edward Byrne Memorial Justice Assistance Grant Program FY 2019 Local Solicitation - Application
Attachment #2 – PROGRAM NARRATIVE

Page 9 of 9

2. Number of department staff to directly benefit from the software purchased with grant funds

The City of Janesville accounting system will provide a separate account number that will be used exclusively to track all FY2019 JAG grant monies received and expended by the Janesville Police Department.

The Janesville Police Department received Wisconsin Incident Based Reporting System (WIBRS) certification on February 22, 2019. WIBRS certification includes the capability to submit data in accordance with criteria established by the Wisconsin Uniform Crime Reporting program and the National FBI Uniform Crime Reporting Program. All of the 2018 and 2019 Janesville Police Department crime statistics were submitted in accordance with WIBRS.

THE STATE OF WISCONSIN
 COUNTY OF ROCK

KNOW ALL BY THESE PRESENT

INTERLOCAL AGREEMENT BETWEEN THE CITY OF BELOIT,
 WISCONSIN, THE CITY OF JANESVILLE, WISCONSIN
 AND COUNTY OF ROCK, WISCONSIN

2019 BYRNE JUSTICE ASSISTANCE GRANT (JAG) PROGRAM AWARD (\$32,594)

This Agreement is made and entered into this ^{19th} day of August, 2019, by and between the County of Rock, acting by and through its governing body, the Rock County Board of Supervisors, hereinafter referred to as COUNTY, the City of Beloit, acting by and through its governing body, the City Council, hereinafter referred to as BELOIT, and the City of Janesville, acting through its governing body, the City Council, hereinafter referred to as JANESVILLE, all of Rock County, State of Wisconsin, witnessed;

WHEREAS, this Agreement is made under the authority of Section 66.0301, Wis. Stats.;
 and

WHEREAS, each governing body, in performing governmental functions or in paying for the performance of governmental functions hereunder, shall make that performance or those payments from current revenues legally available to that party; and

WHEREAS, each governing body finds that the performance of this Agreement is in the best interests of all parties, that the undertaking will benefit the public, and that the division of costs fairly compensates the performing party for the services or functions under this agreement;
 and

WHEREAS, the COUNTY agrees to provide BELOIT \$13,100 from the JAG award for the Crime Prevention/ Equipment Procurement Program and

WHEREAS, the COUNTY agrees to provide JANESVILLE \$11,900 from the JAG award for the Crime Prevention/ Equipment Procurement Program and

WHEREAS, BELOIT, JANESVILLE, and the COUNTY believe it to be in their best interests to reallocate the JAG funds.

NOW, THEREFORE, the COUNTY, BELOIT and JANESVILLE agree as follows:

Section 1:

COUNTY agrees to pay BELOIT a total of \$13,100 of JAG funds.

COUNTY agrees to pay JANESVILLE a total of \$11,900 of JAG funds.

Section 2:

COUNTY agrees to use \$6,274 for the Crime Prevention/ Equipment Procurement Program and its administration until the funds are exhausted.

Section 3:

BELOIT and JANESVILLE agree to provide COUNTY with program data and financial data required for reporting purposes, by the fifteenth business day of each quarter until their programs are complete.

Section 4:

All parties to this Agreement shall be responsible for their own actions in providing services under this Agreement. This Agreement represents a cooperative effort by the parties to serve the interests of each party and their constituents. Each party to this Agreement agrees to fully and in all respects indemnify, defend and hold harmless, the other parties from and against any and all claims and liability, including reasonable attorneys' fees, resulting from all acts, errors, omissions, or other conduct of the indemnifying party, its employees, boards, commissions, agencies, officers and representatives. Each party shall be responsible for the consequences of its own acts, errors or omissions and those of its employees, agents, boards, commissions, agencies, officers and representatives.

It is agreed by the parties that nothing in this Agreement, including but not limited to indemnification and hold harmless clauses, shall in any way constitute a waiver on the part of any of the parties of any immunity, notice requirements, liability limitation or other protection available to the parties under any applicable statute or other law.

Section 5:

The parties to this Agreement do not intend for any other party to obtain a right by virtue of this Agreement.

Section 6:

By entering into this Agreement, the parties do not intend to create any obligations express or implied other than those set out herein; further, this Agreement shall not create any rights in any party not a signatory hereto.

CITY OF БЕЛОIT, WISCONSIN

David Curtis Suther
City Manager

ATTEST:

Amanda Rose Hottel
City Clerk

APPROVED AS TO FORM:

Elysebeth Kees
City Attorney

CITY OF JANESVILLE, WISCONSIN

Mark R. Fitz
City Manager

ATTEST:

David J. [Signature]
City Clerk

APPROVED AS TO FORM:

Wesley [Signature]
City Attorney

COUNTY OF ROCK, WISCONSIN

Dennis Bohlen
County Board Chair

ATTEST:

[Signature]
County Clerk

APPROVED AS TO FORM:

[Signature]
Corporation Counsel